

Housing for older people: learning from the past to design for the



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Building on the HAPPI report

the question posed to the panel of experts:

‘What further reform is needed to ensure that new build specialised housing meets the needs and aspirations of the older people of the future?’



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how the project came about and what we did:

- fulfilling a commitment made by the previous government in **'Lifetime Homes, Lifetime Neighbourhoods: a national strategy for housing in an aging society'**
- funded by CLG and project managed by the HCA
- begun in June 2009 and completed November 2009
- panel of 13 national experts, chaired by Lord Richard Best
- visits to 24 exemplar case studies in 6 countries

One question became 4 questions:

- **Why is meeting older people's housing needs a national priority?**
- **What kind of housing will meet our needs as we grow older?**
- **How can this housing be delivered?**

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the first question: **Why?**

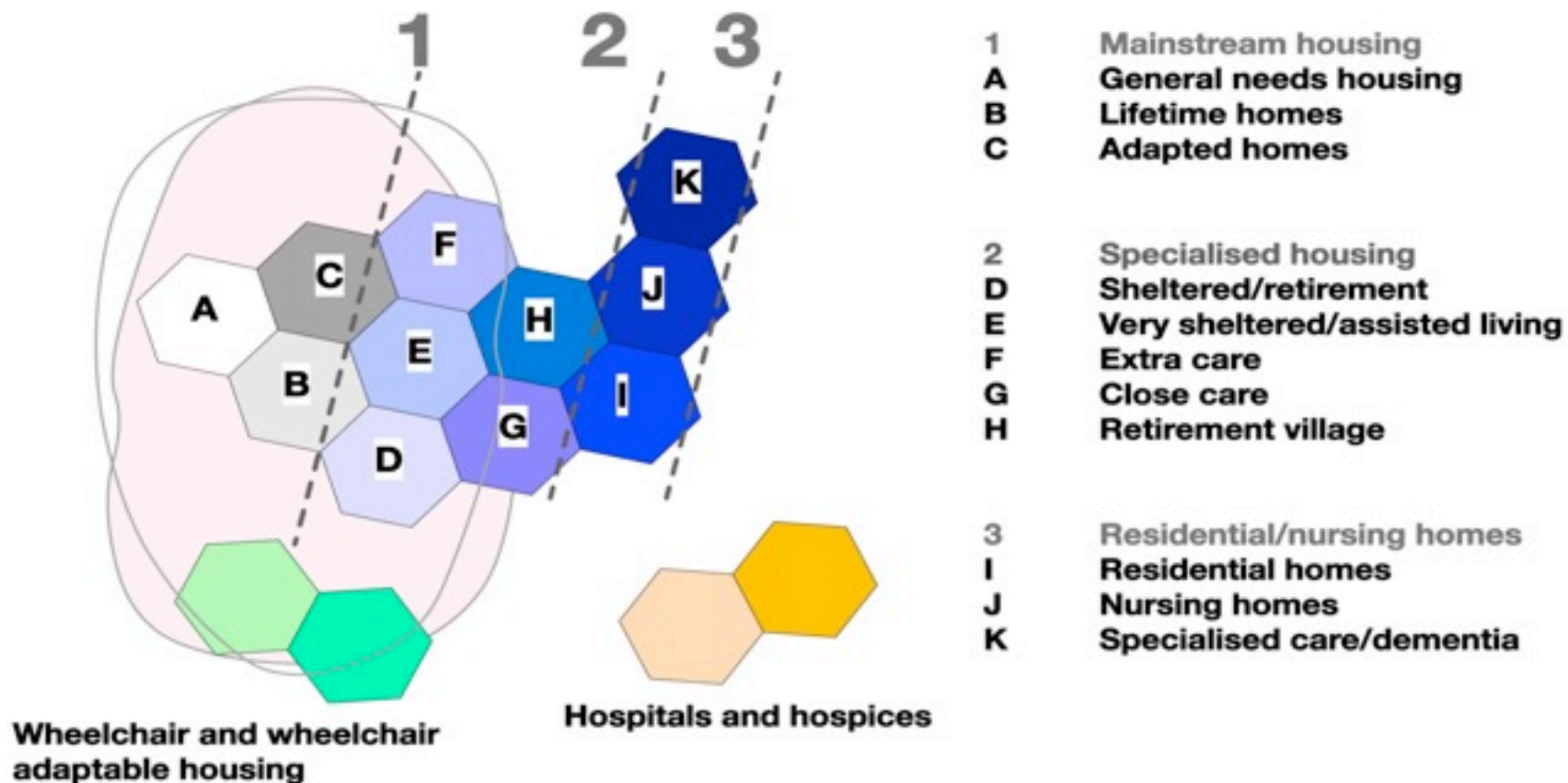
some staggering statistics:

- the population of pensionable age will grow by 3.8 million over the next 25 years
- the number of 'oldest old' – those over 85 – will more than double and the number of over 60's will increase by 7 million in that time
- injuries due to falls cost the state £1 billion each year – 1 in 4 involve stairs and most take place at home
- postponing entry into residential care by one year could reduce non-care costs by £26,000
- more than half of all babies born today will live to be

100
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the second question: What?



CURRENT UK HOUSING OPTIONS FOR OLDER PEOPLE

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examples of the schemes we visited

Darwin Court, Southwark –
Large, mixed use, residential community for the over 50's. 76 flats and extensive shared facilities.

why was it so good?

- genuinely mixed tenure
- swimming pool, fitness suite and IT training all open to the public
- emphasis on well-being and healthy living
- a very clever floor plan – residents can reach their flats via the main entrance to the 'community centre' and/or directly into the residential cores. via the quiet street on the other side



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examples of the schemes we visited



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examples of the schemes we visited

De Rokade, Groningen, Netherlands –

Cruciform tower with 74 flats for ‘younger olds’ in part of the Maartenshoff continuing care community.

why was it so good?

- stunning building in a great location – no visual clues that this is for older people
- very large flats with big balconies
- double volume hub at the base, styled as a ‘town square’
- successful partnering between housing developer, care provider, local stakeholders and the city authority



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examples of the schemes we visited



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examples of the schemes we visited

Gradmann Haus, Stuttgart, Germany –

Care facility with 24 flats for dementia sufferers arranged in two groups of 12, with day centre and flats over for partners.

why was it so good?

- represents the latest thinking in the care of people with dementia
- very therapeutic environment with domestic atmosphere
- provides apartments for partners and immediate family to live close-by but independently

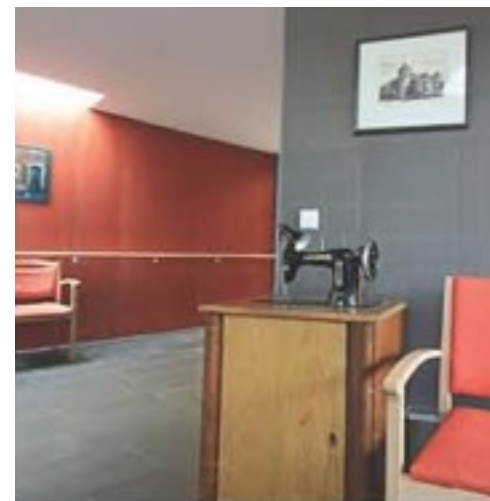


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- sustainable design; summer awnings ground source heat

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examples of the schemes we visited



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examples of the schemes we visited

Neptuna, Malmo, Sweden – Stylish sea-front development of 95 flats with restaurant, common room and fitness suite.

why was it so good?

- located in Bo01 – a new district designed as an exemplary Lifetime Neighbourhood
- fantastic waterfront location
- attractive enough for people to choose to downsize
- highly sustainable design
- public/private partnership



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examples of the schemes we visited



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examples of the schemes we visited

Soilinsieme, St Gallen, Switzerland –

Co-housing project providing 17 flats above shared ground floor rooms in an converted and extended embroidery factory built in 1880.

why was it so good?

- perfectly captures the meaning of the name – ‘being together and at the same time, being alone’
- strong sense of shared purpose
- very imaginative – fully open plan flats and great use of limited outdoor space



the architect and his wife got so caught up in the ethos that they moved in too

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examples of the schemes we visited



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the third question: **How?**

the need to recognise things we have often got wrong in the past:

- **remote or 'edge of town' locations;** offering poor access to services and amenities
- **introverted developments;** failing to invite engagement with the wider community
- **dull building layouts;** based on ease of management rather than on conviviality
- **double loaded corridors;** institutional environments and single aspect flats
- **over-provision of communal space;** lacking atmosphere and loading service charges

• **small flats;** usually unimaginatively planned and with too many doors!

we have underestimated the potential for good design to enhance the well-being of older people and the need for buildings to evolve

• **over-heating and under-ventilation;** stuffy conditions and high fuel consumption

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- **lack of flexibility;** a failure to build in the potential to adapt to suit

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the third question: **How?**

the panel recommended 10 design components:

- 1. spacious and flexible homes**
- 2. naturally lit and ventilated circulation areas**
- 3. dual aspect homes with private balconies and terraces**
- 4. 'care ready' design and good use of assistive technology**
- 5. non-institutional approaches; convivial circulation areas which offer visual connections with the wider world**
- 6. some form of hub or shared space – perhaps serving the wider community**
- 7. street presence, high quality public realm and sensitivity to the natural environment**
- 8. thermally efficient, sustainable design – passive solar, ground sourced heat pumps, green roofs and summer shading**
- 9. excellent storage inside and outside of the home – including cycle storage**
- 10. barrier free design and pedestrian friendly streets**

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the final question: Who?

action was proposed for 12 bodies:

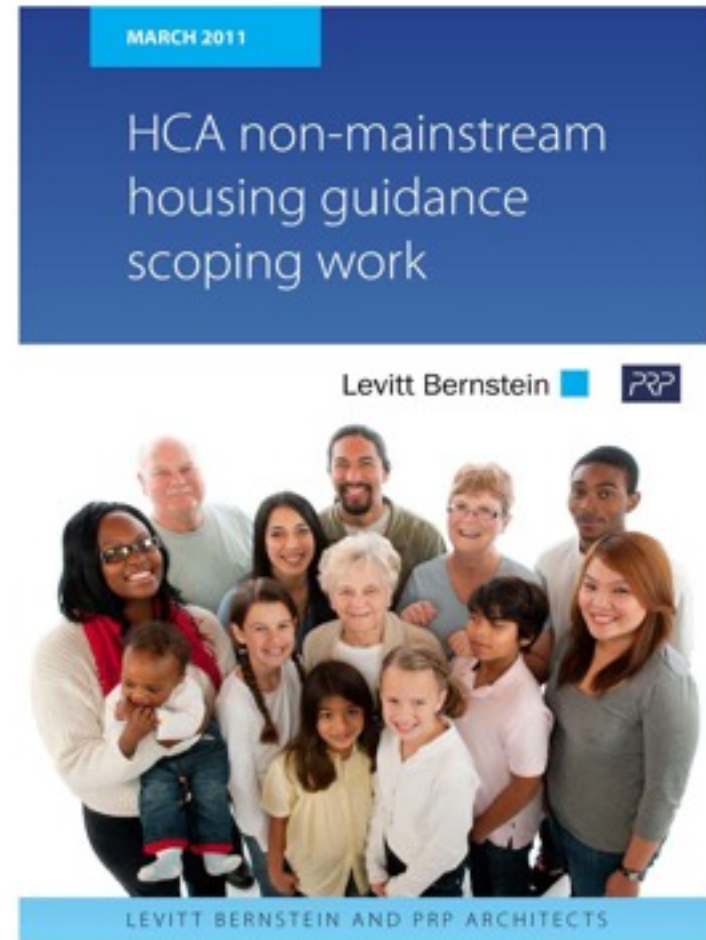
1. **HM Treasury** – move money from health to housing
2. **CLG** – pursue Lifetime Homes; Lifetime Neighbourhoods
3. **Local Authorities** – understand and respond to local need
4. **HCA** – seek to adopt 10 points and promote generally
5. **Housing Associations** – consider new opportunities
6. **Housebuilders** – recognise the commercial opportunity
7. **Health officials** – adopt partnership approach recognising the preventative and care-giving role of housing
8. **DWP** – review housing benefit to allow older people to under occupy
9. **Financial institutions** – consider investment opportunities and equity release products
10. **ACPO and fire authorities** – review Secured by Design and fire regulations
11. **Award giving bodies** – make older persons housing a new category
12. **Professional bodies** – promote knowledge through education

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New research for the HCA: non- a comprehensive review of existing design

the list of categories in the
brief:

- **housing for older people** – sheltered housing, Extra Care, retirement villages etc
- **supported housing for vulnerable people** – hostels, foyers, refuges etc
- **housing for disabled people** – wheelchair housing, autism, visual and hearing impairment etc
- **faith housing**
- **higher density housing**
- **rural housing**
- **existing unoccupied stock** – rehabilitation, purchase and repair and temporary housing



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- **gypsies and travellers**

New research for the HCA: non-characteristics of older persons housing and

Figure 1 - general characteristics of current HCA stock

		HCA stock classifications		
		general stock	housing for older people	supported housing
		mainstream housing	designated	designated
		Lifetime Homes	purpose designed - some special features	purpose designed - special design features
		wheelchair housing	purpose designed - all special features	
general characteristics	proportion of stock among registered providers	81%	14%	5%
	design	mainstream standards plus Lifetime Homes or wheelchair design standards as appropriate	specially designed or designated for older people - sheltered, extra care, care homes etc	specially designed or designated for particular client group - refuge, foyer, shared housing etc
	duration of tenancy	permanent (though arrangements currently under review)	permanent (unlikely to change)	temporary - usually less than two years
	eligibility	let to any individual or family based on housing need	let only to older people (55+) based on support need or lifestyle choice	let to a particular client group based on support need
	support services	no support service as condition of tenancy	support service not necessarily a condition of tenancy	support service is a condition of tenancy
	grant and rent levels		may be higher than for general stock	may be higher than for general stock

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New research for the HCA: non-organising categories into a matrix of building types and client groups:

Figure 2 - matrix showing full range of housing typologies (including HCA classification), intended client groups and additional design considerations

housing typologies		HCA classification	Intended client groups										additional design considerations							
			older people	vulnerable people requiring support									disability	ethnic, religious and cultural requirements		larger families 3B5P+	higher density settings	rural settings		
new build	individual flat or house	mainstream housing																		
	individual 'lifetime' flat or house	Lifetime Homes																		
	individual 'wheelchair' flat or house	wheelchair housing																		
	sheltered (or retirement) housing, retirement village, continuing care	designated (older people)																		
	sheltered (or retirement) housing, extra care, retirement village, continuing care	purpose designed - some special features (older people)																		
	extra care (or assisted living) sheltered, retirement village, continuing care, care home, specialised care home	purpose designed - all special features (older people)																		
	clustered self-contained flat/houses solely let to particular client group - with support	designated housing (supported)																		
	shared supported housing, foyer, refuge, hostel, extra care housing, care home - with support	purpose designed (supported)																		
existing stock	existing housing (rehabilitated to same type of housing)	rehabilitation																		
	existing housing or other building type(converted to new housing use)	conversion																		

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New research for the HCA: non- using the matrix to refine options for a selected client group:

Figure 3 - example showing how part of the matrix can be used to examine new-build housing options for older people in more detail

To use the matrix to refine choice or locate guidance, select one yellow box to identify the specific client group, one green box to identify the specific building type and as many pink boxes as apply

housing typologies		HCA classification		client group		additional design considerations														
				older people		disability					ethnic, religious and cultural requirements									
new build	individual flat or house	mainstream housing		no, low or medium care or support needs		wheelchair users														
	individual 'lifetime' flat or house	Lifetime Homes		high care & support needs including dementia		people with Autism Spectrum Disorder (ASD)														
	individual 'wheelchair' flat or house	wheelchair housing				people with visual impairment														
	sheltered (or retirement) housing, retirement village, continuing care	designated (older people)				people with hearing impairment														
	sheltered (or retirement) housing, extra care, retirement village, continuing care	purpose designed - some special features (older people)				other disabilities														
	extra care (or assisted living/very sheltered), retirement village, continuing care, care home, specialised care home	purpose designed - all special features (older people)				Muslim														
						Jewish Orthodox														
					Chinese															
					other faiths															
						larger families 306p+														
						higher density settings														
						rural settings														

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New research for the HCA: non- using the matrix to locate relevant guidance:

Figure 4 - example showing how selections made can be used to locate relevant guidance

To use the matrix to refine choice or locate guidance, select one yellow box to identify the specific client group, one green box to identify the specific building type and as many pink boxes as apply

housing typologies		HCA classification		client group		additional design considerations															
				older people		disability					ethnic, religious and cultural requirements				other						
new build	individual flat or house	mainstream housing		no, low or medium care or support needs		wheelchair users															
	individual 'Lifetime' flat or house	Lifetime Homes		high care & support needs including dementia		people with Autism Spectrum Disorder (ASD)															
	individual 'wheelchair' flat or house	wheelchair housing				people with visual impairment															
	sheltered (or retirement) housing, retirement village, continuing care	designated (older people)					people with hearing impairment														
	sheltered (or retirement) housing, extra care, retirement village, continuing care	purpose designed - some special features (older people)		*		*	other disabilities														
	extra care (or assisted living/very sheltered), retirement village, continuing care, care home, specialised care home	purpose designed - all special features (older people)					Muslim														

* provides link to relevant HCA guidance and other publications

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New research for the HCA: non-what we learned from this study:

- **huge diversity of subject;** needs can be complex and often occur in combination
- **vast amount of literature and guidance;** often very good but the quantity makes it difficult to manage
- **lack of structure and consistency;** gaps, overlaps and few recognised benchmarks
- **confusing terminology;** varies by sector/tenure and by organisation
- **status and enforcement;** best practice guidance well-meaning but often too onerous
- **little relationship between documents;** a compartmentalised approach – each ‘starts again’
- **dilemmas about ‘labelling’;** we recognise that no two people or households are the same, but we have to work to ‘likelihoods’ and assume ‘common ground’

a more streamlined and co-ordinated approach to guidance would be helpful, and well-designed, inclusive mainstream housing reduces the need for specialised housing

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where and how inclusive mainstream design works for older people:

Bermondsey Spa, Southwark –

Large, mixed use, mixed tenure regeneration project with more than 800 new homes.

what makes it work?

- **a great location;** close to the Jubilee Line station, bus services, shops, church etc
- **10 flats designed and designated for older people;** own entrance and core but fully integrated and indistinguishable
- **100% Lifetime Homes and 10% wheelchair accessible and adaptable;** all homes suitable for all ages
- **private open space to every home**



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where and how inclusive mainstream design works for older people:



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where and how inclusive mainstream design works for older people:

Aylesbury Estate, Southwark –

First phase of comprehensive regeneration of infamous, failed estate. Not intended for older people but highly suitable.

what makes it work?

- a **great location**; close to shops and facilities of Elephant and Castle, opposite Burgess Park
- **new adult resource centre at ground level**; replacing an existing facility
- **100% Lifetime Homes and 10% wheelchair accessible and adaptable**; all homes suitable for all ages
- **private open space to every home**



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- an inclusive design approach, lifts

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where and how inclusive mainstream design works for older people:



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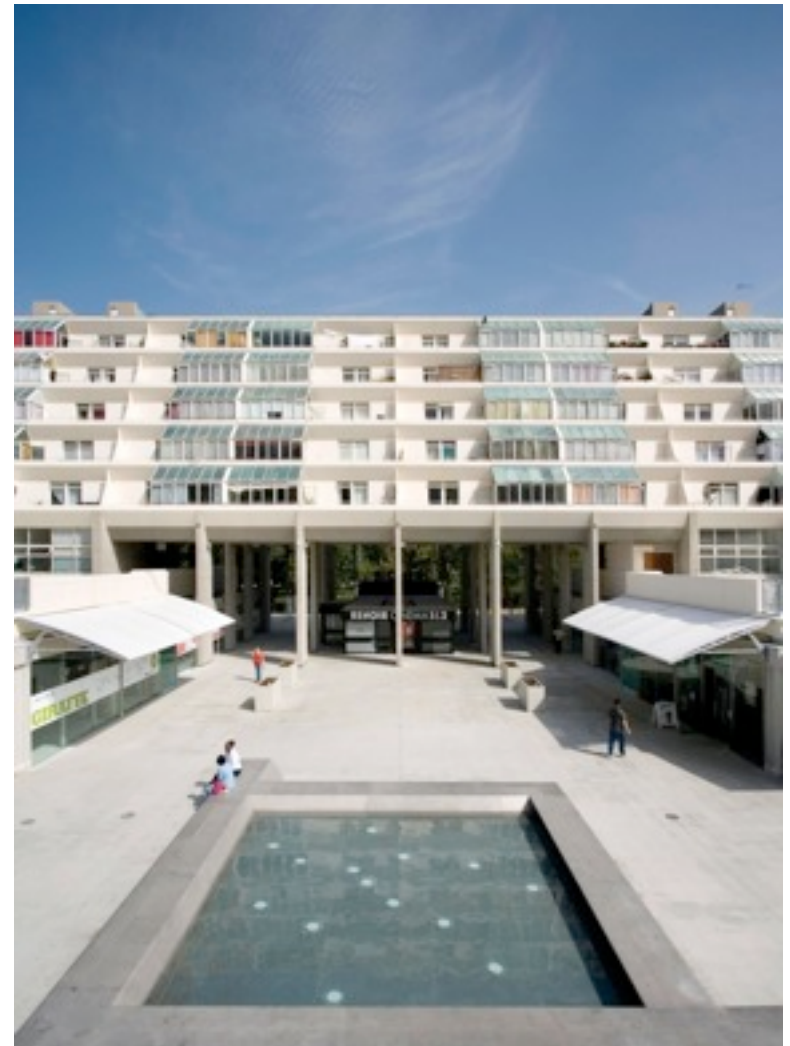
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where and how inclusive mainstream design works for older people:

Brunswick Centre, Camden – Iconic 1960s building; recently refurbished and public shopping plaza rejuvenated. Not intended for older people but now 30% ‘sheltered accommodation’ including many original residents, supported by social services.

what makes it work?

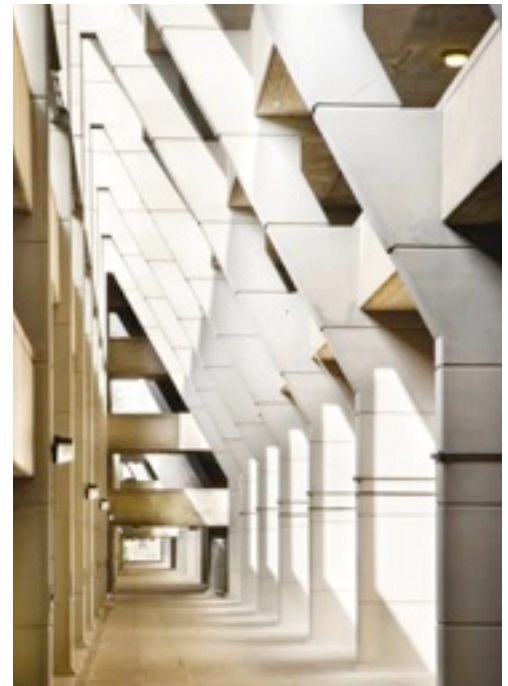
- a great location; 2 minutes from tube and buses; flats surround a public plaza with shops, cafes, banks, cinema, surgery etc
- level access throughout and lifts to all flats
- mostly 1 and 2 bed homes built to reasonable space standards with balconies and winter gardens



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where and how inclusive mainstream design works for older people:



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where and how inclusive mainstream design works for older people:

'House 4 Life', Salford –

Shortlisted competition entry: a model for sustainable, urban family living reflecting the principles of the Marmot Review – homes which support all stages of life.

what (would have!) made it work?

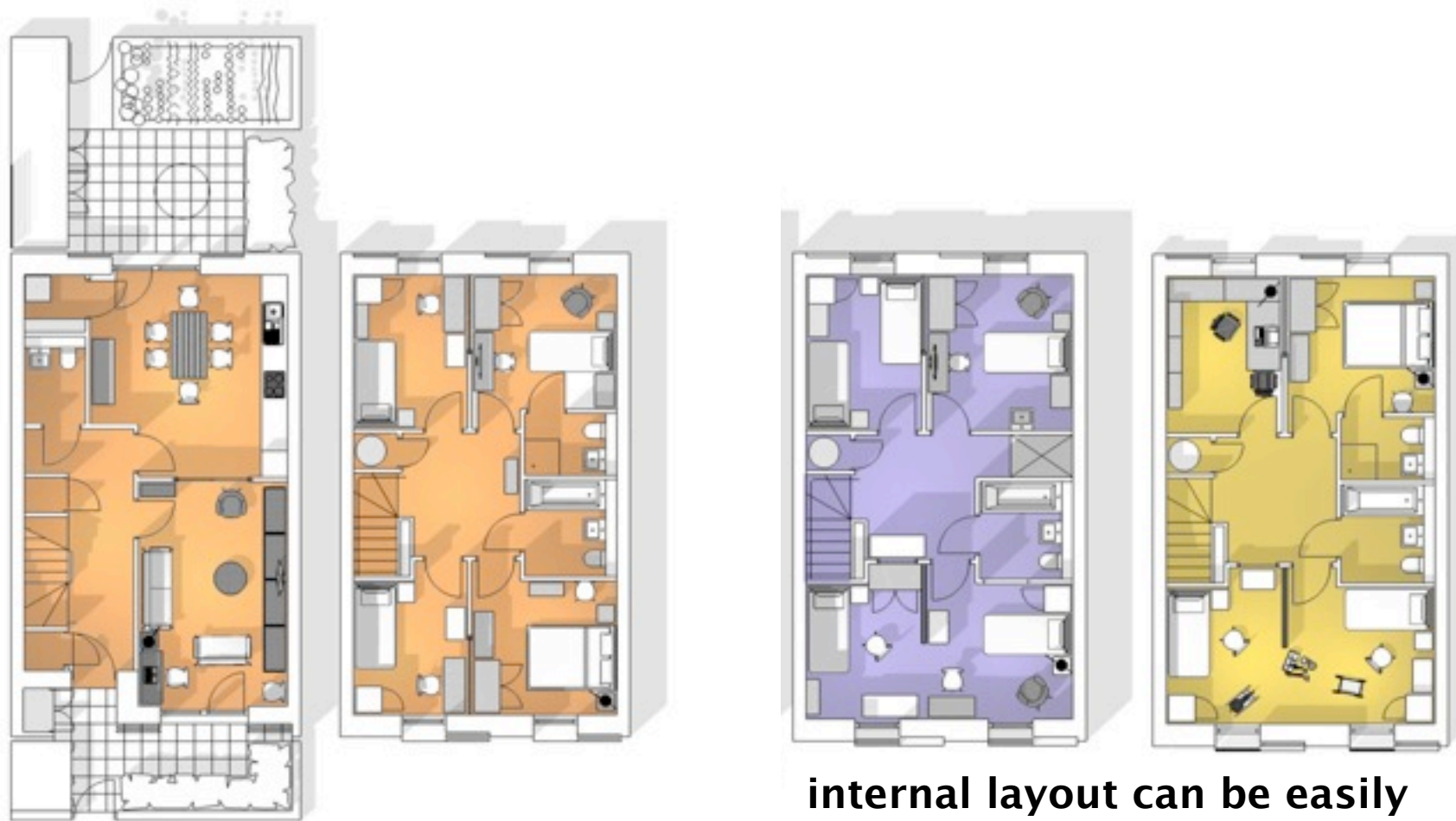
- a great location; in Salford and only 10 minutes walk from Manchester centre
- **building layouts** and features which foster **community spirit/ shared values**
- **highly sustainable**; Code Level 5
- designed for **healthy living**
- **simple, practical and very flexible homes**; adaptable over time



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where and how inclusive mainstream design works for older people



internal layout can be easily modified to suit changing requirements

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examples of specialised housing design for older people:

Holly Street Tower, Hackney – 19 storey 1960's tower block refurbished to re-house existing tenants as part of comprehensive estate renewal. Now provides 100 flats designated for over 50's.

what makes it work?

- project overseen by the **Tenants Management Organisation (TMO)**; who still play an active management role
- **low rent and service charges**; only one communal room as meals and services provided in nearby Marie Lloyd Centre
- **flats fully refurbished**; high performance windows and **balconies converted to winter**



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- **2 lifts and 24 hour concierge** the future

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examples of specialised housing design for older people:



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examples of specialised housing design for older people:

Sans Walk, Islington –

Small, sheltered housing scheme for the Mercer's Company. Provides 21 flats for elderly people and wardens' accommodation in Clerkenwell

what makes it work?

- **desirable and convenient location;** in the heart of an established community, close to an historic church
- **small scale development;** three entrances serve **small groups of flats** and **interconnect with communal space**
- **all flats wheelchair accessible;** bathrooms designed for easy conversion to wet room showers



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appropriate shared indoor and outdoor spaces: domestic in

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examples of specialised housing design for older people:



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examples of specialised housing design for older people:

Jewish Care, Barnett –

An integrated complex bringing together a community centre for the elderly, a nursing and dementia care home with 54 bed spaces, 45 supported ‘extra care’ flats and offices for the charity, Jewish Care.

what makes it work?

- comprehensive range of facilities meet no, low, medium and high care needs in a single development
- location within an established Jewish community in Golders Green, provides a large enough catchment to address specific religious /cultural requirements
- ‘unapologetic’, contemporary design with strong street presence



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examples of specialised housing design for older people:



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Drawing conclusions from this and other what this teaches us for future practice:

the evidence:

- demographics tells us that **older persons housing will become an increasing priority**
 - there is **no single solution** – needs and circumstances vary widely – as do sites
 - **mainstream housing** is likely to remain the **option of choice** for most of us
 - at some point, **many of us will need, or want, specialised housing**
- currently two extremes; neither particularly**

satisfactory:

- **mainstream housing** is very variable in size, accessibility and quality – often remote from public transport, care and basic facilities – **leaving us independent, but vulnerable**
- **specialised accommodation, including Extra Care, is often expensive**

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Drawing conclusions from this and other what this teaches us for future practice:

a need for more desirable, flexible 'middle ground' options?

- a **sustainable and inclusive approach** to the design of mainstream housing will allow many more people to remain in ordinary homes within the community and reduce the need for specialised housing
- **Lifetime Homes in Lifetime Neighbourhoods** combined with personalised care provides a strong starting point, but government needs to provide new momentum
- sometimes it will be appropriate to **designate groups of 'ordinary' homes** (with few or no special features) for older people within mainstream developments
- **specialised housing should often** represent a **well located, high quality mainstream environment'** within a managed or group setting which just provides extra reassurance

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- **communal facilities can encourage vitality mutual support but**